NOTICE

A meeting of the City of Evansville Plan Commission will be held on the date and time stated below. Notice is further given that members of the City Council and Historic Preservation Commission may be in attendance. Requests for persons with disabilities who need assistance to participate in this meeting should be made by calling City Hall at (608)-882-2266 with as much notice as possible.

City of Evansville Plan Commission

Regular Meeting City Hall, 31 S Madison St., Evansville, WI 53536 Tuesday, August 6th, 2024, 6:00 pm

AGENDA

- 1. Call to Order
- 2. Roll Call
- 3. Motion to Approve Agenda
- 4. Motion to waive the reading of the minutes from the July 2nd, 2024 meeting and approve them as printed.
- 5. Civility Reminder
- 6. Citizen appearances other than agenda items listed.
- 7. Action Items
 - A. Review and Action for Land Division Application LD-2024-09 for a preliminary and final plat on parcels 6-27-842 and 6-27-844 (332 E Main Stret and 15 Cemetery Road)
 - 1. Review Staff Report and Applicant Comments
 - 2. Public Hearing
 - 3. Plan Commissioner Questions and Comments
 - 4. Motion with Conditions
 - B. Review and Action for Land Division Application LD-2024-10 for a preliminary and final plat on parcel 6-27-553.521 for a zero lot line CSM (655/657 Locust Lane or Lot 21 Stonewood Grove)
 - 1. Review Staff Report and Applicant Comments
 - 2. Public Hearing
 - 3. Plan Commissioner Questions and Comments
 - 4. Motion with Conditions
 - C. Review and Action on Landscape Plan Changes from Site Plan Application SP-2017-02
- 8. Discussion Items
- 9. Community Development Report
- 10. Upcoming Meeting: September 3rd, 2024 at 6:00pm
- 11. Adjourn

City of Evansville Plan Commission Regular Meeting Tuesday, July 2nd, 2024, 6:00 p.m.

MINUTES

- 1. Call to Order at 6:00pm.
- 2. Roll Call:

Members	Present/Ab sent	Others Present
Mayor Dianne Duggan	P	Colette Spranger (Community Dev. Director)
Alderperson Gene Lewis	P	Jeff Garde, Combs and Associates
Alderperson Abbey Barnes	P	Jenna & Scott Menzies
Bill Lathrop	P	Gene Prudhon
John Gishnock	A	Scott Mallon, Culvers
Mike Scarmon	P	James & Dawn Espinosa
Eric Klar	P	Joe Geoffrion
		Jason Heinone, Endpoint Solutions
		Kristi Rygh
		Kirsten Tesar
		Paul Liesse
		Jason Sergeant, City Administrator

- 3. Motion to approve the agenda, by Lathrop, seconded by Barnes. Approved unanimously.
- 4. <u>Motion to waive the reading of the minutes from the June 4, 2024 meeting and approve them as printed,</u> by Lathrop, seconded by Barnes. Approved unanimously.
- **5.** Civility Reminder. Duggan noted the City's commitment to conducting meetings with civility.
- 6. Citizen appearances other than agenda items listed.
- 7. Action Items.
- A. Public Hearing, Review and Action for Land Division Application LD-2024-06 a preliminary and final plat on parcel 6-27-553.504 (Lot 4, Stonewood Grove)
 - i. Review Staff Report and Applicant Comments.
 Spranger summarized the report.
 - ii. Public Hearing

Opened at 6:04pm, no comment received, closed at 6:05pm.

- iii. Plan Commissioner Questions and Comments. None.
- iv. Motion with Conditions

Motion to recommend Common Council approve a certified survey map to divide parcel 6-27-533.504 into two lots for a two-family twin residence addressed as 654 and 656 Locust Lane, finding that the application is in the public interest and meets the

<u>objectives contained within Section 110-102(g) of city ordinances, subject to the</u> following conditions:

- 1. <u>Municipal Services Committee recommends approval of application.</u>
- 2. The final CSM is recorded with the Rock County Register of Deeds.
- 3. Applicant records a joint cross access and maintenance agreement for each of the new lots made by CSM.

Motion by Klar, seconded by Scarmon. Motion carried unanimously.

- B. Public Hearing, Review and Action for Land Division Application LD-2024-07 a preliminary and final plat on parcel 6-27-965 and RZ-2024-02 to rezone Lot 1 of that plat to B-1 Local Business (123 N Fifth Street)
 - i. Review Staff Report and Applicant Comments.
 Spranger summarized the report.
 - ii. Public Hearing for Land Division and Ordinance 2024-06

Public hearing opened at 6:09pm, Jenna Menzies expressed concerns about what kind of business would go into this lot and the amount of traffic it would bring in. The applicant clarified he had no specific plans at this time. Spranger advised that the types of businesses allowed in B-1 by right do not generate much traffic. Public hearing closed at 6:11pm.

iii. Plan Commissioner Questions and Comments.

Lathrop clarified that if a business going into the lot was a use permitted by right in B-1 that it would not come back before the Commission. Klar asked if other properties were zoned B-1 in the middle of residential lots. A few examples of this were given, including a dental office.

iv. Motions with Conditions

Motion to recommend Common Council approve a certified survey map to divide parcel 6-27-965 into two lots, finding that the application is in the public interest and meets the objectives contained within Section 110-102(g) of city ordinances, subject to the following conditions:

- 1. <u>Municipal Services Committee recommends approval of application.</u>
- 2. The final CSM is recorded with the Rock County Register of Deeds.
- 3. Applicant records a joint cross access and maintenance agreement for each of the new lots made by CSM.

Motion by Lathrop, seconded by Klar. Motion carried unanimously.

<u>Motion to recommend Common Council approve Ordinance 2024-06.</u> Motion by Duggan, seconded by Scarmon. Motion carried unanimously.

- C. Public Hearing, Review, and Action for Rezone Application RZ-2024-03 to rezone Lot 7 of the Historic Standpipe Point subdivision plat to B-1 Local Business and Land Division Application LD-2024-08 for a preliminary and final plat to divide that lot into 3 separate lots on parcel 6-27-396.207 (N Fourth Street)
 - i. Review Staff Report and Applicant Comments.
 Spranger summarized the report.
 - ii. Public Hearing

Public Hearing opened at 6:17pm. Kirsten Tessar and James Espinosa expressed concerns about the application. Kirsten Tessar asked about what sort of businesses would be allowed and expressed concern that traffic from a business could reduce home

values in the area. Espinosa was concerned that the development in the area is cheaper looking than other development in the area. Public Hearing closed at 6:20pm.

iii. Plan Commissioner Questions and Comments.

Lewis expressed that he wants the area to remain residential and does not see the point of rezoning.

iv. Motions with Conditions

Motion to recommend Common Council approve a certified survey map to divide parcel 6-27-396.207 into three lots, finding that the application is in the public interest and meets the objectives contained within Section 110-102(g) of city ordinances, subject to the following conditions:

- 1. Municipal Services Committee recommends approval of application.
- 2. 10' utility and drainage easement shown along all side yard lot lines of the proposed lots.
- 3. <u>Lots 2 and 3 be restricted from future subdivision to preserve future redevelopment opportunities of the site.</u>
- 4. A final CSM is presented to the City prior to Common Council approval.
- 5. <u>The final CSM is recorded with the Rock County Register of Deeds.</u>
 Motion by Klar, seconded by Lathrop. Motion carried 5-1 by roll call vote with Lewis voting against.

<u>Motion to recommend Common Council approve Ordinance 2024-07.</u> Motion by Lathrop, seconded by Scarmon. Motion carried unanimously.

- D. Public Hearing, Review, and Possible Action for Site Plan Application SP-2024-02, Conditional Use Application CUP-2024-03 for Indoor Commercial Entertainment with In-Vehicle Sales or Service and Outdoor Food and Beverage Service for a Culver's restaurant on parcel 6-27-862 (60 N Union Street)
 - i. Review Staff Report and Applicant Comments.
 Spranger summarized the report.
 - ii. Public Hearing

Public Hearing opened at 6:50pm. James Espinosa asked about where staff would park if the lots are full. The applicant clarified they normally have an informal staff parking area. The applicant also stated customer parking is less used than in the past. Joe Geoffrion expressed support for Culver's at that location. Public Hearing closed at 6:55pm.

iii. Plan Commissioner Questions and Comments.

Lathrop expressed that he likes the use but wishes the site wasn't impacted by wetlands. Lathrop expressed concern about the first right and refusal in a prior cross easement agreement. Mallon responded that they have been open and honest with the neighboring business regarding parking agreements. Barnes expressed she wants both Culver's and Trapper's to succeed and wants the process to go as smoothly as possible. Discussion was held regarding signage not being able to be backlit. Lathrop expressed that parking east of Allen Creek is needed.

iv. Motion with Conditions

Motion to approve a Site Plan and Conditional Use Permits for Indoor Commercial Entertainment (per section 130-408), In-Vehicle sales/service (per section 130-4070), and outdoor Commercial Food and Beverage Service (per section 130-538) on parcel 6-27-832 located at 60 N Union Street, finding that the benefits outweigh any potential

adverse impacts, and that the proposed use is consistent with the required standards and criteria for issuance of a Conditional Use Permit set forth in Section 110-104(3)(a) through (e) of the Zoning Ordinance, subject to the following conditions:

- 1. By September 1st, 2024, provide a letter from an assured delineator or Army Corps of Engineers/Wisconsin Department of Natural Resources regarding wetland location, quality, and susceptibility in order to apply stormwater standards and determine shoreland-wetland status.
- 2. <u>Site and user to comply with Chapter 100 (Shoreland-Wetland Zoning) of the City of Evansville Municipal Code, as may be amended, in addition to any DNR wetland requirements and approvals.</u>
- 3. Site and user to comply with Chapter 104 (Stormwater Management), as may be amended, which may result in changes to setbacks from protected areas as defined in Section 104-6(5).
- 4. <u>Applicant to address any comments from City Engineer and Municipal Services</u> <u>Director regarding stormwater management plans, erosion control, site grading, and utility plans.</u>
- 5. <u>Site and user remain compliant throughout construction and operation with Chapter 48 (Erosion Control), Chapter 54 (Flood Area Zoning), and Chapter 130</u> (Zoning) of the City of Evansville Municipal Code, as may be amended.
- 6. By September 1st, 2024, submit a rezoning application and land division application to create an outlot for remaining undevelopable lands and to rezone that outlot to C-1 Lowland Conservation.
- 7. 31 parking spaces total are allowed for this site plan and conditional use. Any additional spaces on the applicant's site must be included in the cross access and parking easement with the neighboring parcel to the south.
- 8. No future parking area is approved as part of this site plan application.
- 9. <u>Adjust Cross Access and Parking Easement to be non-revocable between both</u> parties and provide parking rights in perpetuity for users of parcel 6-27-125.
- 10. By September 1, 2024, submit an executed Cross Access and Parking Easement to City staff. Easement to be recorded with the Rock County Register of Deeds.
- 11. Southern driveway access to be narrowed to 25 feet in width at sidewalk.
- 12. <u>Outdoor patio dining area to be at least 1,300 sq ft (as shown on site plan dated June 7, 2024) and to be covered.</u>
- 13. Public sidewalk to be extended to end of parcel owned by applicant.
- 14. <u>Bike rack and bench to be moved to either side of pedestrian connection from public sidewalk.</u>

- 15. Street trees to be planted every 40'-60' as space allows in adjoining terrace.
- 16. All exterior lighting is to be dark sky compliant.
- 17. <u>Signs to be permitted by separate application. Per the North Union Street & Allen Creek Corridor Plan, no backlit box signs with translucent faces, pole, or electronic message signs will be permitted. One monument and one wall sign will be permitted.</u>
- 18. <u>The business operator shall obtain and maintain all City, State, County, and Federal permits and licenses as may be required.</u>
- 19. Any substantial changes to the business model shall require a review of the existing conditional use permit.
- 20. <u>Any change to site plan application submittals shall be reviewed and approved per section 130-206 of the Municipal Code.</u>
- 21. <u>Use cannot create a public nuisance as defined by local and state law.</u>
- 22. The Conditional Use Permit is recorded with the Rock County Register of Deeds.

Motion by Scarmon, seconded by Klar. Motion carried 6-0 by roll call vote.

E. Zoning Code Updates

1. Review Proposed Changes and Discussion

Spranger discussed the proposed changes.

2. Public Hearing for Ordinance 2024-05

Public Hearing opened at 7:34pm. Paul Liesse felt that the proposal does not solve the problem and does not address all problems in the code and would like to see more action on getting downtown spaces to be occupied. Public Hearing closed at 7:38pm.

3. Plan Commissioner Questions and Comments

Barnes expressed that as a business owner, she would rather be next to a business with a fake façade than with windows covered in tarps. Lewis expressed that some sort of action must be taken in order to improve storefronts.

4. Motion to Recommend

<u>Motion to recommend Common Council approve Ordinance 2024-05.</u> Motion by Lathrop, seconded by Lewis. Motion carried unanimously.

8. Discussion Items.

None.

9. Community Development Report

None.

10. Next Meeting Date:

Tuesday, August 6, 2024 at 6:00 p.m.

11. Adjourn. 8:09 p.m.



APPLICATION FOR PRELIMINARY AND FINAL DIVISION - STAFF REPORT

Application: LD-2024-09

Applicant: Ed Short/Exeter Design on behalf of property owners

Parcels 6-27-844 and 6-27-842

July 30, 2024

Prepared by: Colette Spranger, Community Development Director Direct questions and comments to: c.spranger@evansvillewi.gov or 608-882-2263



Figure 1 Approximate Location Map

Location: 332 E Main Street (Parcel ID 6-27-844), 15 Cemetery Road (Parcel ID 6-27-842)

Description of request: An application has been made to divide parcel 6-27-844 in two separate parcels and to expand the size of parcel 9-27-842.

Existing Uses: Both parcels have a single residential dwelling units and an outbuilding.

Existing Zoning: R-1 Residential District One

Proposed Land Division: The CSM will divide the parcels into three lots total. Lot 1 is proposed to be 19,793.64 square feet (0.454 acres) and will be vacant. Lot 2 will contain the dwelling unit addressed at 15 Cemetery Road and will measure 5,362.75 square feet (0.123 acres). Lot 3 will contain the dwelling unit address at 332 E Main Street and measure 22,670.46 square feet (0.52 acres).

Review by the Municipal Services Committee

The proposed land division was reviewed on July 30th by the Municipal Services Committee. They concurred with staff opinion that the land division is occurring in an area of existing development for an approved and permitted use, and will not generate a need for future infrastructure or negatively impact existing infrastructure. It was recommended unanimously for approval by Plan Commission and Common Council. Sanitary sewer and water mains are located in front of the proposed Lot 1 would allow that parcel to be developed.

Zoning Compliance. Recent changes in the City's zoning ordinance imposed a maximum lot area of 14,000 square feet for newly created lots. The current size and of the new Lot 1 violates the maximum lot size that is allowed in the R-1 zoning district. Lot 3 (with the existing house) is also larger than R-1 bulk requirements but is made more compliant through this land division, and in staff's opinion should not be rezoned. The intention of the new standards is to ensure density in newly platted lands that are rezoned from holding districts, not for infill or redevelopment sites. Staff will not be requiring a rezoning any lot on the property to another district.

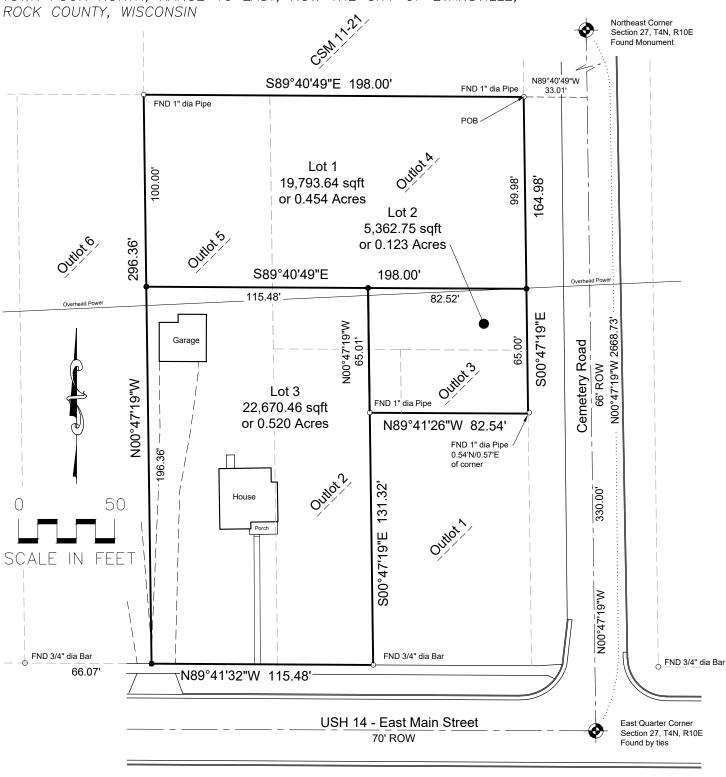
Consistency with the City of Evansville Comprehensive Plan and Municipal Code: The proposed land division and land uses are thoroughly consistent with the Future Land Use Map of the Comprehensive Plan. The proposal complies with the design standards and environmental considerations as set forth in the Land Division and Zoning Ordinances.

Staff Recommended Motion:

Motion to recommend Plan Commission and Common Council approve a certified survey map to divide and adjust acreages between parcels 6-27-842 and 6-27-844 into three lots, finding that the application is in the public interest and meets the objectives contained within Section 110-102(g) of city ordinances, with the condition that the final CSM is recorded with Rock County Register of Deeds.

CERTIFIED SURVEY MAP NO.

OUTLOTS 2, 3, 4 & 5, ASSESSOR'S PLAT OF EVANSVILLE — SHEET 5, LOCATED IN THE SE1/4 OF THE NE1/4, SECTION 27, TOWN FOUR NORTH, RANGE 10 EAST, NOW THE CITY OF EVANSVILLE,



LEGEND



Found Section Corner

- Set 3/4" dia x 18" long rebar weighing 1.5#/LF.
- Found Lot Corner
 (Type labeled on map)

(Type labeled on map)



NOTES

Survey performed by Exeter Design, Inc. in Spring, 2024.

Bases of Bearing is the East line of the NE1/4, Section 27, T4N, R10E, with a bearing of N00°47′19"W.

PREPARED FOR:

Ryan Fisher
332 E Main Street
Evansville, WI 53536
&
Robert Beck
15 Cemetery Road
Evansville, WI 53536

Sheet 1 of 3



APPLICATION FOR PRELIMINARY AND FINAL DIVISION - STAFF REPORT

Application: LD-2024-10

Applicant: Grove Homes LLC

Parcel 6-27-553.521

August 6, 2024

Prepared by: Colette Spranger, Community Development Director Direct questions and comments to: c.spranger@evansvillewi.gov or 608-882-2263



Figure 1 Approximate Location Map

Location: Lot 21, Stonewood Grove (655 and 657 Locust Lane)

Description of request: An application has been made to divide the lot along the shared wall of the duplex that is already built.

Existing Uses: The existing 12,198 square foot parcel has a duplex under construction. In order for the landowner to sell each unit separately, the units must be legally divided. This requires a Certified Survey Map.

Existing Zoning: R-2 Residential District Two

Proposed Land Division: The CSM will divide the parcel into two lots, using the common wall of the building as a lot line. This kind of land division is commonly referred to as a zero lot line CSM. Lot 1 is proposed to be 6,705 square feet (0.15 acres) and will include the dwelling unit with the address of 657 Locust Lane. Lot 2 will contain the remaining 5,493 square feet (0.13 acres) and the dwelling unit addressed at 655 Locust Lane. A joint cross access and maintenance agreement per Section 130-323(5) of the Municipal Code will be required once the new lots are recorded.

Review by the Municipal Services Committee

The proposed land division was reviewed on July 30th by the Municipal Services Committee. They concurred with staff opinion that the land division is occurring in an existing subdivision for an approved and permitted use, and will not generate a need for future infrastructure or negatively impact existing infrastructure. It was recommended unanimously for approval by Plan Commission and Common Council.

Consistency with the City of Evansville Comprehensive Plan and Municipal Code: The proposed land division and land uses are thoroughly consistent with the Future Land Use Map of the Comprehensive Plan. The proposal complies with the design standards and environmental considerations as set forth in the Land Division and Zoning Ordinances.

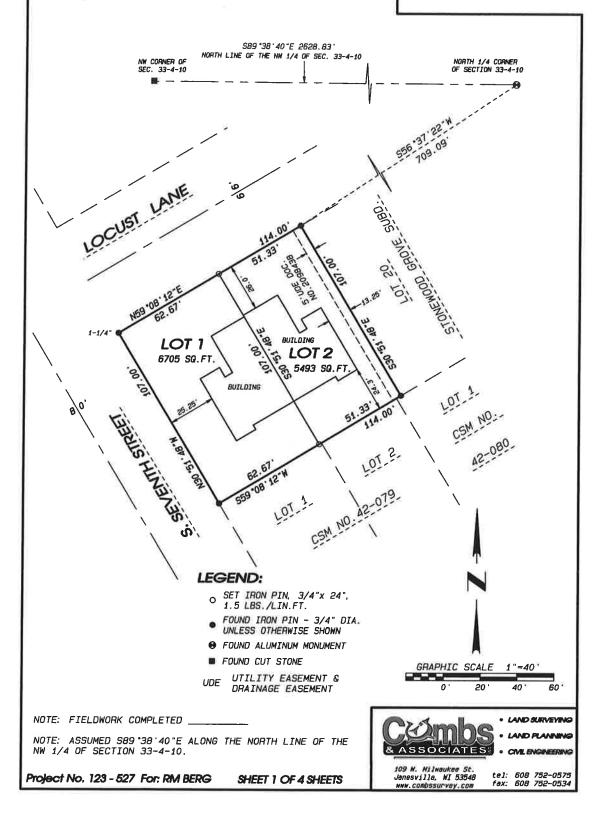
Staff Recommended Motion:

Motion to recommend Plan Commission and Common Council approve a certified survey map to divide parcel 6-27-533.521 into two lots for a two-family twin residence addressed at 655 and 657 Locust Lane, finding that the application is in the public interest and meets the objectives contained within Section 110-102(g) of city ordinances, with the following conditions:

- 1. The final CSM is recorded with Rock County Register of Deeds.
- 2. The applicant records a joint cross access and maintenance agreement for each of the new lots made by CSM.

CERTIFIED SURVEY MAP

LOT 21, STONEWOOD GROVE SUBDIVISION, LOCATED IN THE NE 1/4 OF THE NW 1/4 OF SECTION 33, T.4N., R.10E. OF THE 4TH P.M., CITY OF EVANSVILLE, ROCK COUNTY, WISCONSIN. FORMERLY BEING A PART OF LOT 30, WESTFIELD MEADOWS.





SITE PLAN APPLICATION - STAFF REPORT

Applications: SP-2017-02

Applicants: Grove Partners LLC

Parcel: 6-27-958.091A3 Location: 845 Brown School Road

August 6, 2024

Prepared by: Colette Spranger, Community Development Director

Direct questions and comments to: colette.spranger@ci.evansville.wi.gov or 608-882-2263

Description of request: The applicant is seeking approval for a deviation from a landscape plan that was first approved as part of a site plan and conditional use permit review in 2017.

Current zoning district: B-4 Regional Business

Application Approval History for Parcel 6-27-958.091A3

- **SP-2017-02.** Approval for 2 buildings for 15 townhouses and commercial space with accompanying grading/erosion, landscape, and elevation plans.
- CUP-2017-06 and CUP-2017-07. Approvals for townhouses and mixed commercial/residential uses within the same parcel/building.

Staff Analysis of Request:

Staff reached out to the applicant in early 2024 after reviewing prior site plan approvals for compliance, noting missing landscaping and adjustments to the parking lot and locations of certain elements, such as the trash enclosures. A future commercial area was also approved as part of site plan process. Staff was under the impression that area would be left unpaved, but adjustments to accommodate the stormwater area led to the back parking lot being reduced in size, which cut into this commercial area and the driveway accessing the townhome garages.



Aerial image of site as-built (c. 2023)

The applicants have submitted the attached landscape plan, noting that they are deficient by approximately 1,000 landscape points. Landscaping was removed from concrete walks and other areas adjacent to driveways/garages due to clearance issues from residential vehicles. (Once occupied, most of the units had two cars and only dedicated indoor garage space, causing them to park in the behind the garage, creating a narrower drive between the two townhouse buildings. The applicant, who also maintains the property, noted that they also needed an area in to store snow in the winter months. Furthermore, the applicant's landscaper has concerns that if the site is installed with the required landscape points, some of the plants won't survive due to crowding. The site's stormwater area is in the back of the second building, which limits where additional planting can occur.

Per Section 130-263(g), the City has allowed sites with insufficient or alternative landscape plans to plant their points in other areas or to pay a fee in lieu of installing landscaping, with the money going towards the City's street tree program or towards landscaping in City parks and other public property. Staff is comfortable with accepting the proposed landscape plan with the condition that the applicant pay the fee-in-lieu of landscape points. Per recent use of this fee with CHS and Alcivia, the City has estimated that one landscape point equals about \$8.33. (This was based off the price to purchase an install one street tree, which typically is "worth" 50 landscape points.)

Per staff's calculation that the site is deficient 1,175 landscape points, the applicant would owe \$9,790.

Plan Commission Recommended Motion

Motion to accept alternate landscape plan for parcel 6-27-958.091A3 with the condition that the applicant submits fees in lieu-of-landscaping totaling \$9,790 by December 31, 2024, and installs remaining landscaping as shown in approved plan by June 30, 2025.

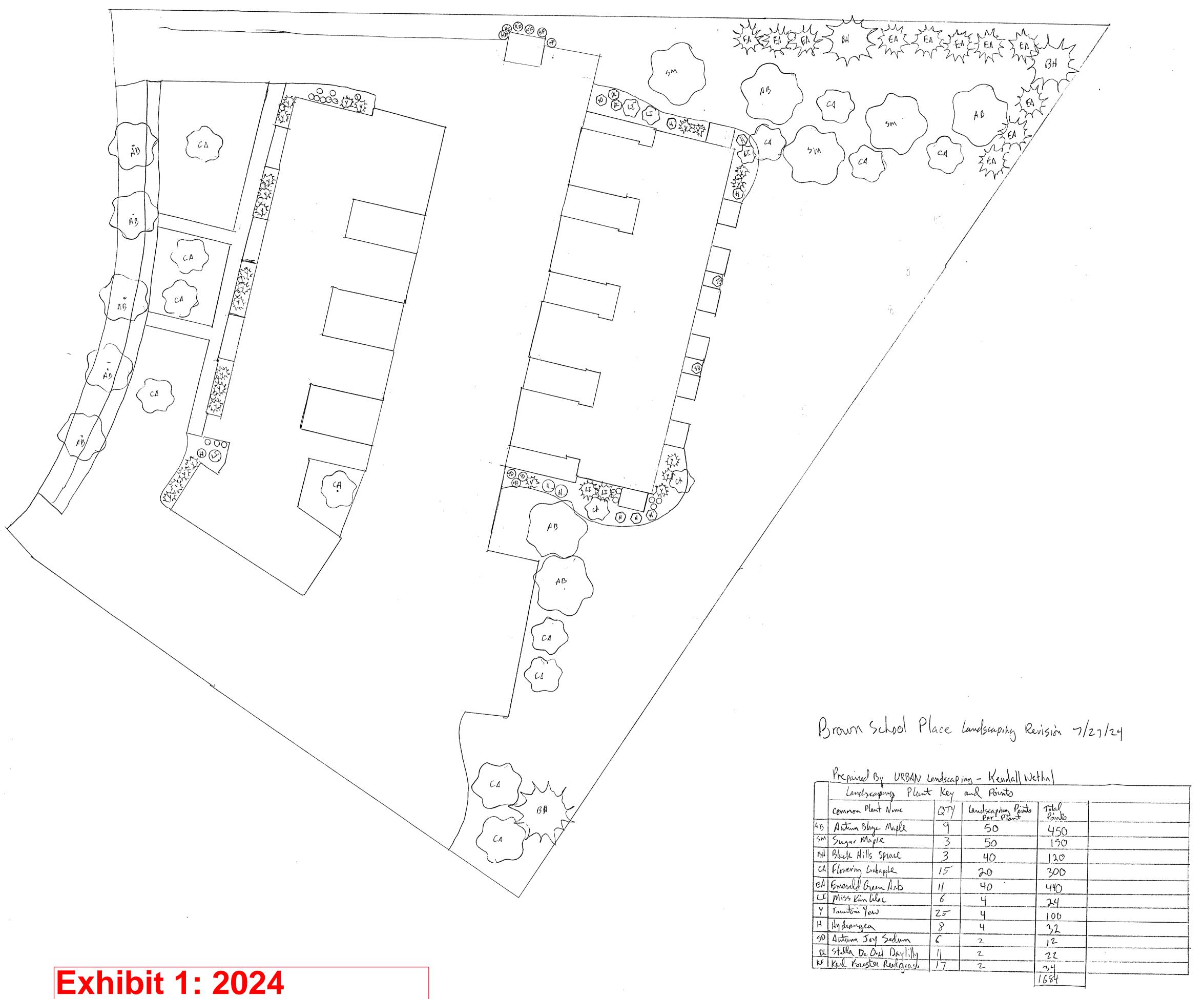
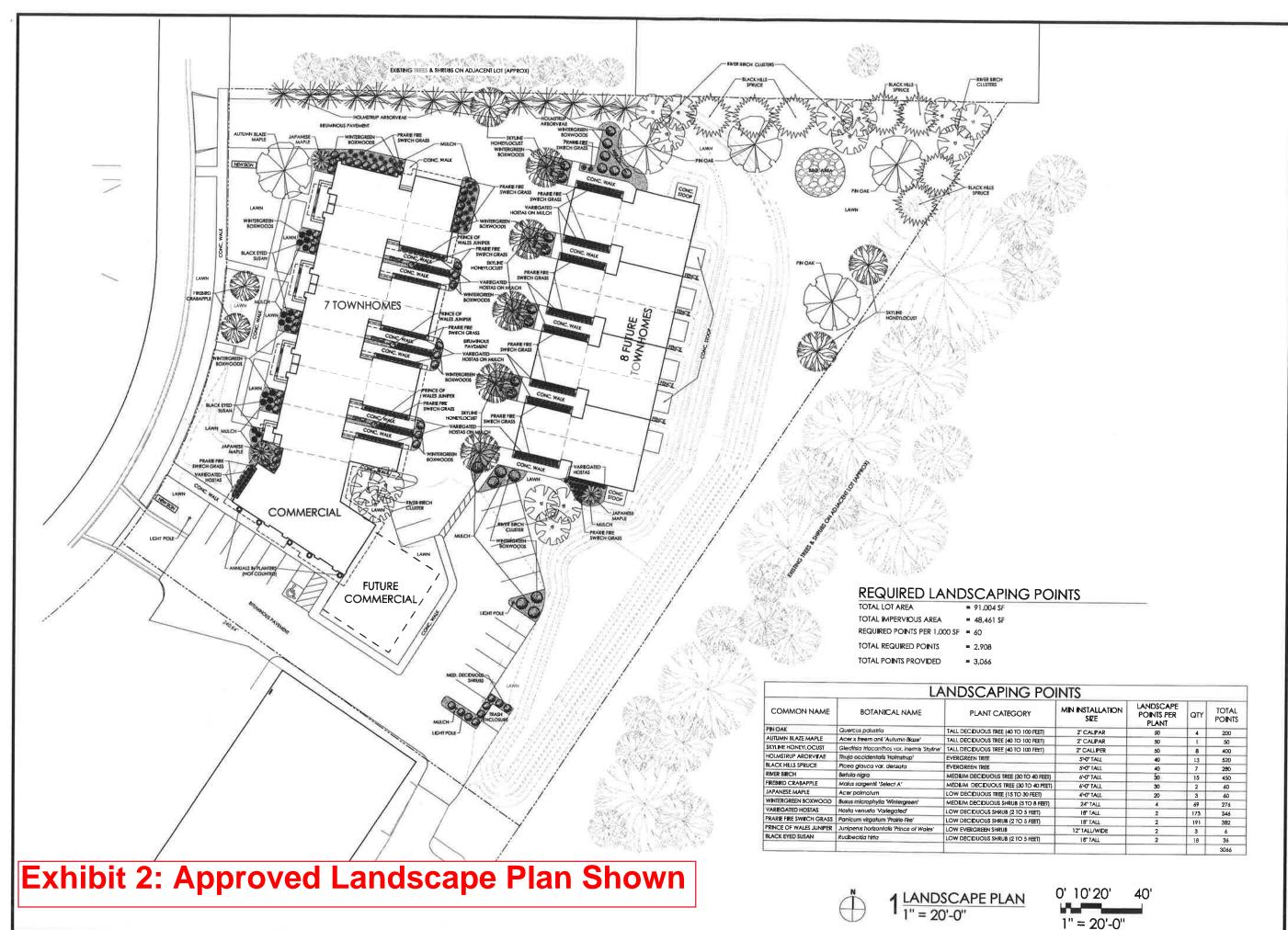


Exhibit 1: 2024
Proposed Landscape
Plan



DESTREE arenitosturo 4 acesign

22 WEST WASHINGTON AVE. SATES MADISON, WI 53765 PIC 408.248.1467 Www.Dediscoarchilack.com

DETRIEF DESIGN ARCHIFOCIS. NC.
HOLDS ALL REHTS INCLUDING THE
COPYREGHT OF THE DOCUMENT. AS
WELL AS THE CONCEPTS AND DESIGNS
INCORPORATED HEREN AS AN
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USED IN WHOLE OR PART WITHOUT THE
DETRIES WRITEN CONSIGN OF DESTREE

BROWN SCHOOL PLACE
CONSTRUCTION DOCUMENTS
LOT #3 BROWN SCHOOL ROAD
EVANSVILLE, WI

ISSUANCES:

STATE REVIEW 09.01.2017

REVIEW COMMENTS 09.07.201
SITE REVIEW 09.29.2017

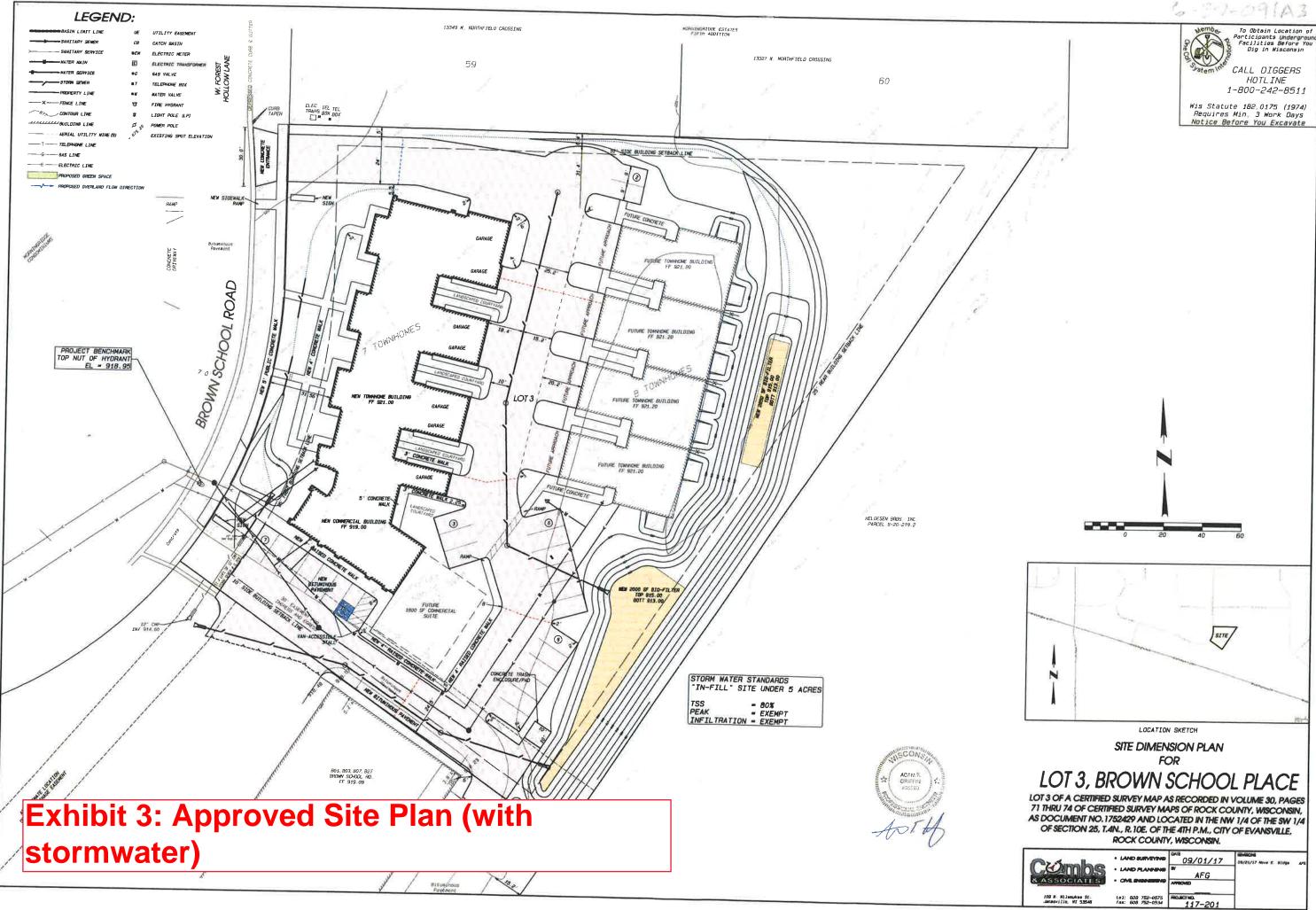
E REVIEW 09.29.2017

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PROJECT #: 170414.00 SHEET NUMBER

L001

62017 DESTREE Design Architects, It



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